Implementing wildlife disease surveillance in the Netherlands, a One Health approach

M. Maas (1)*, A. Gröne (2), T. Kuiken (3), G. van Schaik (4, 5), H.I.J. Roest (6) & J.W.B. van der Giessen (1, 6)

(1) Centre for Infectious Disease Control, National Institute for Public Health and the Environment (RIVM), 3720 BA Bilthoven, the Netherlands
(2) Dutch Wildlife Health Centre (DWHC), Faculty of Veterinary Medicine, Utrecht University, 3584 CL Utrecht, the Netherlands
(3) Department of Viroscience, Erasmus University Medical Center (Erasmus MC), 3015 GE Rotterdam, the Netherlands
(4) GD Animal Health (GD), 7400 AA Deventer, the Netherlands
(5) Department of Farm Animal Health, Faculty of Veterinary Medicine, Utrecht University, 3584 CL Utrecht, the Netherlands
(6) Department of Bacteriology and Epidemiology, Wageningen Bioveterinary Research (WBVR) Wageningen UR, 8221 RA Lelystad, the Netherlands
* Corresponding author: miriam.maas@rivm.nl

Summary
The surveillance of (emerging) wildlife diseases can provide important, objective evidence of the circulation of pathogens of interest for veterinary and/or public health. The involvement of multiple research institutions in wildlife disease surveillance can ensure the best use of existing knowledge and expertise, but can also complicate or add challenges to the integration of wildlife disease surveillance components into a national programme. Documenting the existing efforts in a country’s surveillance of wildlife diseases, including the institutes in which it takes place, provides a basis for policy-makers and authorities to identify gaps and priorities in their current surveillance programmes. This paper describes the wildlife disease surveillance activities taking place in the Netherlands. The authors recommend that, in addition to funding these current activities, surveillance resources should be allocated with the flexibility to allow for additional targeted surveillance, to detect and adequately respond to newly introduced or emerging pathogens. Similar structured overviews of wildlife disease surveillance in other countries would be very useful to facilitate international collaboration.

Keywords

Introduction
Wildlife serves as an important reservoir for infectious agents that cause (emerging) infectious diseases (1, 2). Many pathogens and toxins that cause wildlife diseases are also a potential risk to public health, to the health of domesticated animals and/or to the survival of the wildlife population itself – thus also posing a potential ecological risk. The surveillance of infectious organisms in wildlife can provide important, objective evidence of the circulation of pathogens that are significant for veterinary or public health. In the Netherlands, 86 emerging zoonoses have been ranked, using a risk score based on seven weighted criteria. One outcome of this action has been recognition of the importance of wildlife, since 85% of the 86 prioritised pathogens were related to wildlife (3, 4).

As a result of the large array of agents that can affect or infect wildlife, their various characteristics, and the multiple species involved, surveillance of wildlife diseases and pathogens is often performed by a range of different research institutes and management authorities within a country. This can impede the integration of information from wildlife disease surveillance activities and may result in the sub-optimal use of samples and funding. This paper therefore provides an overview of current wildlife disease...
surveillance activities in the Netherlands. It does not give detailed information on particular activities, and readers are referred to the relevant institutes for this information.

This overview will be especially of interest to colleagues working on wildlife diseases, to facilitate national and international collaboration, as well as to policy-makers and veterinary authorities who wish to evaluate or restructure the organisation of their wildlife disease research. The documentation of existing national efforts for the surveillance of wildlife diseases is a crucial first step for such a task. In this paper, the authors use the term ‘wildlife disease surveillance’ to cover surveillance of both diseases and their causative (non-)infectious pathogens. These pathogens, including vector-borne pathogens, may cause disease in wildlife, or have wildlife as their reservoir and cause disease in either domestic animals and/or humans.

The paper first describes the expertise and scope of the institutes involved with wildlife disease surveillance. The authors then discuss the various wildlife disease surveillance activities carried out at these institutes for species or groups of species. Similar overviews from other countries may serve as useful inputs to harmonise wildlife disease surveillance across boundaries and to facilitate international collaboration.

Scope

Although the broader scope of maintaining healthy and viable wildlife populations is inextricably linked with other field activities, such as monitoring wildlife populations and ecological research, the focus of this analysis is on the surveillance of ‘diseases’ of wildlife, caused by either infectious pathogens (e.g. Brucella suis) or non-infectious pathogens (e.g. lead intoxication).

Surveillance is defined as the systematic ongoing collection, collation and analysis of information related to animal health, and the timely dissemination of this information so that action can be taken (5). It aims to demonstrate the absence of disease or infection, determine the presence or distribution of disease or infection, or detect exotic or emerging diseases as early as possible. Surveillance can be divided into targeted (active) surveillance and general (also called passive or non-targeted) surveillance. Targeted surveillance is performed to obtain information about a particular pathogen in a particular host animal population, and generally involves collecting samples according to a statistical or probability-based sampling plan. General surveillance includes the pathological examination of animals found moribund or dead (6).

In the Netherlands, there are several targeted surveillance programmes that periodically (e.g. annually) monitor a pre-defined number of wild animals. These target mainly World Organisation for Animal Health (OIE)-listed pathogens or pathogens that are important in the livestock farming industry; for example, classical swine fever virus in wild boar. Long-term research programmes that conduct targeted surveillance in a less strict sense are included in this overview. These programmes typically perform sampling only in high-risk areas, or by using samples collected opportunistically, and several years may intervene between consecutive surveys. They have a duration of more than one year, or are expected to extend beyond one year. Studies on the diseases of free-ranging domestic animal species, such as Konik horses or Heck cattle in Dutch nature reserves, were excluded from this overview.

Wildlife in the Netherlands

The Netherlands is a densely populated country, with about 17 million people living on 33,883 km² of land. The land is shared with large numbers of livestock, e.g. 1.6 million cattle, 20 million pigs, and much wildlife, including large species such as red foxes, wild boar and deer and many species of small animals. No country-wide registration of wildlife populations exists in the Netherlands; however, in general, wildlife populations are increasing, due to, for example, a reduction in pollution, national and international agreements on habitat conservation and wildlife corridors, and an increased societal awareness of wildlife preservation. Contacts between wildlife and humans or livestock kept outdoors are inevitable, due to the small, shared living environment. These contacts may facilitate the spread of pathogens to or from wildlife. Year by year this results in, for instance, several human hantavirus patients; the first diagnosis in 2008 of an autochthonous human alveolar echinococcosis case after the introduction of Echinococcus multilocularis in red foxes; the re-emergence of tularemia; and the transmission of avian influenza virus from wild birds to poultry. This underlines the importance of wildlife disease surveillance in the Netherlands.

Institutes involved in surveillance

In the Netherlands, the surveillance of wildlife diseases and pathogens is coordinated by the Dutch Wildlife Health Centre (DWHC), based at the Faculty of Veterinary Medicine, Utrecht University. The DWHC plays a central role in early warning of wildlife disease. This is achieved primarily by thorough pathological examination to determine the possible causes of unusual or unexplained wildlife mortalities and specialised follow-up research among a network of affiliated institutions (incident
surveillance, including private laboratories, the Royal
A few institutes also play a minor role in wildlife disease
livestock diseases that, in general, are also very relevant to
GD Animal Health carries out national health surveillance on
wildlife. The Erasmus Medical Center (Erasmus MC) is also involved
non-targeted surveillance carried out at the WBVR on wild
by targeted surveillance of living wild birds (alongside the
MC has a central role in monitoring avian influenza virus
Arboviruses and Haemorrhagic Fever Viruses. The Erasmus
Health Organization (WHO) Collaborating Centre for
National Reference Laboratory for Influenza and the World
The Department of Viroscience at the Erasmus MC is the
livestock, but are purely of zoonotic interest.

The Centre for Infectious Disease Control at the RIVM
coordinates the control of infectious diseases in humans
and is the National Reference Laboratory for, among others,
zoonotic and foodborne parasitic diseases. The RIVM has
an active role in monitoring those wildlife zoonoses that are
not of relevance for the wildlife population itself, nor for
livestock, but are purely of zoonotic interest.

The flow charts illustrate wildlife surveillance
surveillance and research activities.
The WBVR is the National Reference Laboratory for Notifiable Animal Diseases, including many of those that are
relevant to wildlife. It plays an active role in research into and
the surveillance and prevention of several notifiable and/or
zoonotic diseases, especially where livestock are involved.
In addition, for many years, one of its statutory tasks has
been the diagnosis of unexplained wildlife mortalities,
possibly caused by illegal activities, with a special emphasis
on birds of prey.

The Centre for Infectious Disease Control at the RIVM
coordinates the control of infectious diseases in humans
and is the National Reference Laboratory for, among others,
zoonotic and foodborne parasitic diseases. The RIVM has
an active role in monitoring those wildlife zoonoses that are
not of relevance for the wildlife population itself, nor for
livestock, but are purely of zoonotic interest.

The Department of Viroscience at the Erasmus MC is the
National Reference Laboratory for Influenza and the World
Health Organization (WHO) Collaborating Centre for
Arboviruses and Haemorrhagic Fever Viruses. The Erasmus
MC has a central role in monitoring avian influenza virus
by targeted surveillance of living wild birds (alongside the
non-targeted surveillance carried out at the WBVR on wild
birds that are found dead). The Erasmus MC is also involved
in discovering and monitoring zoonotic viral infections in
wildlife.

GD Animal Health carries out national health surveillance on
farm animals, commissioned by the Dutch government and
the livestock industry. Surveillance is carried out to detect
livestock diseases that, in general, are also very relevant to
wildlife health. GD also regularly executes projects on wildlife
diseases in specific regions (e.g. provinces or national parks).

A few institutes also play a minor role in wildlife disease
surveillance, including private laboratories, the Royal
Tropical Institute and the Institute for Strategic and Applied
Marine Ecology. Recently, the Netherlands Centre for One
Health started a collaborative research network in which,
among others, the DWHC, WBVR, RIVM and Erasmus
MC apply their research within the overarching theme of
‘Healthy Wildlife and Ecosystems’.

Wildlife disease surveillance in
the Netherlands

The surveillance of specific pathogens in wild boar (Fig. 1a)
has been continuing for decades, as they are a reservoir for
various pathogens that may affect the pig-farming industry.
As wild boar are also hunted for meat, additional regulations
are in place for approving the meat for consumers. Although
Mycobacterium bovis is emerging in wild boar in some
European countries, e.g. France (7), Dutch policy-makers
are still discussing whether M. bovis should be included
in a targeted surveillance system, since it has not yet been
detected in the Netherlands. Testing wild boar for foot and
mouth disease virus and swine vesicular disease virus was
discontinued in 2015.

The flow chart of wild carnivores (Fig. 1b) contains red
foxes (Vulpes vulpes), European badgers (Meles meles) and
other Dutch carnivores, e.g. Mustelidae. Red foxes are the
main reservoir species of rabies, thus specific protocols
are in place for this species. However, other carnivores
exhibiting suspicious behaviour or showing suspicious
lesions during post-mortem examination are also tested for
rabies. Additional short-term research programmes have
been carried out on these species, e.g. deep sequencing for
virus discovery in red foxes (carried out by the Erasmus
MC in collaboration with the RIVM), pine martens
(Martes martes) and European badgers (by the Erasmus
MC, in collaboration with Wageningen Environmental
Research [Alterra] and the Dutch Mammal Society) (8).
Fig. 1a) Wild boar

Fig. 1b) Wild carnivores

Fig. 1
Flow charts of wildlife disease surveillance in the Netherlands
The colour of the square indicates the institute involved. Tissue banking includes a selection of tissues/organs. This selection may differ per wildlife species or institute, but for most wildlife species it includes lungs, liver, spleen, kidneys and brain, as well as serum samples.
**Fig. 1c) Rodents**

- **Mouse/黑恶**
  - Targeted surveillance (incl. live capture)
    - Psornia and Tseng hantavius (Z) (serum, lungs)
    - Seoul hantavius (Z) (serum, lungs)
    - Tissue bank
  - Lethostra (Z) (liver)
  - Tissue bank

- **Rats (brown/blank)**
  - Targeted surveillance (incl. live capture)
  - Lethostra (Z) (serum)
  - Tissue bank

- **Other species**
  - Gross pathology
  - Histopathology

**Fig. 1d) Cervids**

- **Hunted - Targeted surveillance**
  - Bluetongue virus (serum)
  - Boccella (Z) (serum)

- **Hunted - General surveillance (hunters’)**
  - Approved general meat inspection
  - Condemned carcass/organ
  - Gross pathology
  - Histopathology
  - Tissue bank

- **Found dead**
  - Gross pathology
  - Histopathology
  - Tissue bank

---

**Institutes**

- DWHC: Dutch Wildlife Health Centre
- WBVR: Wageningen Bioveterinary Research
- RIVM: National Institute for Public Health and the Environment
- GD: GD Animal Health

- Erasmus MC: Erasmus Medical Center
- Other institutes

**Notes**

- Z: concerns a zoonotic pathogen
- * Qualified hunters assess the carcass in the field; approved carcasses go for general meat inspection, condemned carcasses in the field are investigated at the DWHC
**Fig. 1e) Lagomorphs**

- **Hares**
  - Hunted – General surveillance (hunters)
  - Condemned: carcass/organ
  - Gross pathology
  - Histopathology
  - Tissue bank
  - Francisella tularensis (liver, spleen)
  - European brown hare syndrome (liver)

- **Rabbits**
  - Hunted – General surveillance (hunters)
  - Found dead
  - Gross pathology
  - Histopathology
  - Tissue bank

**Fig. 1f) Birds**

- **Water birds**
  - Birds captured alive
  - >3 found dead
  - <3 found dead
  - Gross pathology
  - Histopathology
  - Tissue bank
  - Avian influenza (swabs, blood)
  - Betelium (liver or serum)
  - Toxins
  - Tissue bank

- **Other species**
  - Birds captured alive
  - >20 found dead
  - <20 found dead
  - Gross pathology
  - Histopathology
  - Tissue bank
  - Avian influenza (swabs, blood)
  - Betelium (liver or serum)
  - Toxins
  - Tissue bank

---

<table>
<thead>
<tr>
<th><strong>Legend</strong></th>
<th><strong>Institute</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Red</td>
<td>DWHC: Dutch Wildlife Health Centre</td>
</tr>
<tr>
<td>Green</td>
<td>Erasmus MC Erasmus Medical Center</td>
</tr>
<tr>
<td>Blue</td>
<td>WBVR: Wageningen Bioveterinary Research</td>
</tr>
<tr>
<td>Orange</td>
<td>RIVM: National Institute for Public Health and the Environment</td>
</tr>
<tr>
<td>Yellow</td>
<td>GD: GD Animal Health</td>
</tr>
<tr>
<td>Gray</td>
<td>Other institutes</td>
</tr>
<tr>
<td>Purple</td>
<td>Z. concerns a zoonotic pathogen</td>
</tr>
</tbody>
</table>

* Qualified hunters assess the carcass in the field; approved carcasses go for general meat inspection, condemned carcasses in the field are investigated at the DWHC.
There is no targeted surveillance for morbilliviruses (specifically, canine distemper virus), although this has been reported in the Netherlands.

Surveillance of various small rodent species (Fig. 1c), e.g., bank voles (Myodes glareolus), common voles (Microtus arvalis), yellow-necked mice (Apodemus flavicollis), brown rats (Rattus norvegicus) and black rats (Rattus rattus) is ongoing in the Netherlands. Research on these species is coordinated by the RIVM and the practical work is performed at the RIVM and WBVR. Other rodent species, for example muskrats (Ondatra zibethicus), are examined by the DWHC. The RIVM does implement some projects to detect pathogens in rats, e.g., toxoplasmosis (Toxoplasma gondii), methicillin-resistant Staphylococcus aureus and Coxella burnetii. These are usually cross-sectional studies lasting from several months to a year.

Wildlife disease surveillance of cervids includes roe deer (Capreolus capreolus), red deer (Cervus elaphus), and fallow deer (Dama dama) (Fig. 1d). There are currently no nationwide active surveillance schemes involving cervid diseases. However, each year, GD receives convenience samples of hunted red deer from the Oostvaardersplassen nature reserve for pathology, serology and faecal testing (ten animals in total), for specific diseases, such as bluetongue, brucellosis, bovine viral diarrhoea (BVD) and paratuberculosis (also known as Johnes' disease).

Short, targeted studies to detect the presence of specific pathogens have been conducted at the WBVR (for M. bovis, foot and mouth disease virus, bluetongue virus, Schmallenberg virus, C. burnetii and hepatitis E virus) and at the RIVM (hepatitis E virus). Targeted surveillance of C. burnetii in pregnant cervids and M. bovis in cervids may be valuable additions to surveillance systems in the future. GD implemented a project for the province of Gelderland on the South-East Veluwe (an extensive forest area) from 2008–2010 in which hunted roe, red and fallow deer were sampled and tested for several infectious pathogens, such as B. abortus, C. burnetii, Leptospira hardjo, Salmonella spp., bluetongue virus, bovine herpesvirus-1, BVD virus, Fasciola hepatica (liver fluke), Babesia spp. and Anaplasmata spp.

The causes of death or disease in hares (Lepus europaeus) and rabbits (Oryctolagus cuniculus) are investigated at the DWHC (Fig. 1e). From 2011 to 2015, spleens and livers of hares that had been hunted or found dead, but were not considered suitable for consumption, were routinely submitted to the WBVR and analysed for the presence of Francisella tularensis, the causative agent of tularemia. At present, samples are still sent to the WBVR, but only when tularemia is suspected. Liver samples are sent to the Erasmus MC and analysed for the presence of European brown hare syndrome virus. Recently, an outbreak of rabbit haemorrhagic disease (RHD) was detected by the DWHC and the causative agent (RHDV variant 2) was identified, in cooperation with the Friedrich-Loeffler-Institute in Germany.

The DWHC, in collaboration with the WBVR and the Netherlands Food and Consumer Product Safety Authority (NVWA), has developed a protocol to investigate the cause of death in birds (www.dwhc.nl/wp-content/uploads/2016/01/Vogelsterfteschema_2016.pdf) (Fig. 1f). Targeted surveillance is carried out on birds for avian influenza. In cases of mortality in a single area above the threshold (>3 dead water birds, or >20 birds other than water birds), the NVWA collects the dead birds, which are subsequently tested for avian influenza virus at the WBVR. Pharyngeal and cloacal swabs from live birds, predominantly ducks, geese and gulls, are analysed for avian influenza at the Erasmus MC in Rotterdam, which also coordinates the capture of these birds. A blood sample is taken from a proportion of the birds. The WBVR also tests for botulism and toxins in cases of suspected malicious poisoning. The WBVR is also involved in testing samples from animal cases of psittacosis (Chlamydia psittaci) or to track the source of human cases. Other causes of death or disease in wild birds are investigated at the DWHC, and, depending on the suspected pathogen, samples are further analysed at other institutes, e.g., West Nile virus and Usutu virus are sent to the RIVM and the Erasmus MC.

Bats involved in contact incidents with humans are submitted to the WBVR and tested for European bat lyssavirus 1 and 2 (EBLV-1 and EBLV-2) within 24 hours with the fluorescent antibody test on brain smears. Tissues from these bats are stored in a tissue bank at the WBVR. Bats found dead or grounded, which were not involved in contact incidents with humans, are submitted to the DWHC, where gross pathology and histopathology are performed, and where a selection of samples is stored in a tissue bank. Short-term research projects are performed at the WBVR, RIVM and Erasmus MC on coronavirus and other viruses in bats.

Marine mammals are not directly within the scope of the DWHC, but their cause of death and disease status are evaluated at the Department of Pathobiology of the Faculty of Veterinary Medicine, Utrecht. Gross pathology and histopathology of harbour porpoises, seals and other species are performed at the DWHC and samples are stored in tissue banks. Recently, the DWHC became involved in the post-mortem examination of stranded whales. In collaboration with the WBVR, the DWHC has conducted tissue testing of seals and harbour porpoises for Brucella spp. during two short-term projects. The Institute for Marine Resources and Ecosystem Studies (IMARES) studies the stomach contents of harbour porpoises for food analysis. In addition, the Erasmus MC collaborates with the Seal Rehabilitation and Research Centre in Pieterburen and the Dolfinarium in Harderwijk on a number of different research topics, including morbidity and mortality factors of seals (9) and live, stranded cetaceans; viral diseases such as influenza.
Disease surveillance of reptiles and amphibians is carried out at the DWHC, where gross pathology and histopathology are conducted on reptiles and amphibians that have been found dead. Tissue samples are stored in a tissue bank. Since 2010, ranavirus has been recognised as a potential threat to Dutch amphibian populations and submitted animals are routinely screened for the presence of the virus. The DWHC also analyses the role of a fungus recently identified in the Netherlands reptile population, *Chrysosporium* anamorph of *Nannizziopsis vriesii* (CANV), by – among other things – determining the cause of death of reptiles which are found dead.

Disease surveillance of fish includes freshwater, brackish water and marine fish species and is performed at the WBVR. Whole dead fish are brought to the WBVR for gross pathology and histopathology and tested for botulism, especially when dead birds are found in the same water basin. For suspicions of notifiable diseases, e.g. epizootic haematopoietic necrosis, infectious haematopoietic necrosis, infectious salmon anemia, koi herpes virus and viral haemorrhagic septicaemia, there are strict protocols with mandatory testing. For live but diseased fish, the tests are chosen based on clinical pathology and diagnostic possibilities. These tests may also include tests for notifiable animal diseases.

Moreover, the National Reference Laboratory for Parasites, including *Anisakis*, is within the RIVM and thus regularly receives fish intended for human consumption from consumers or the NVWA, for specification of fish pathogen species. There is an active surveillance scheme for mollusc diseases, targeting oysters (*Ostrea edulis* and *Crassostrea gigas*) and mussels (*Mytilus edulis*).

Twice a year, for health surveillance purposes, and in the case of unexplained mollusc mortalities, the National Reference Laboratory for Shellfish Diseases, WBVR, collects live molluscs from shellfish culture areas, in accordance with European Union (EU) legislation on animal health requirements for aquaculture animals and products (14). This is done in collaboration with Fisheries Inspectors and Wageningen Marine Research (of Wageningen UR). The WBVR analyses these molluscs, using real-time quantitative polymerase chain reaction and histopathology, for mollusc diseases notifiable to the European Commission, e.g. *Bonamia ostreae*, *B. exitiosa*, *Marteilia refringens* and *Mikrocytos machini*. In cases of increased mortality, samples are collected by veterinary authorities in collaboration with Fisheries Inspectors and the collected specimens are analysed at the WBVR. Molluscs are also tested for pathogens at the RIVM, which is also the National Reference Laboratory for Microbiological Contamination of Bivalve Molluscs, and performs official research tasks on shellfish animal health. At the National Reference Laboratory, blue mussels, oysters, common cockles (*Cerastoderma edule*) and razor clams (*Ensis*) are tested for *Escherichia coli*, which serves as an indicator pathogen for faecal contamination with viruses and *Salmonella* spp.

### Detection of specific pathogens in multiple wildlife species and vectors

Surveillance strategies may differ for pathogens that affect a wide range of animal species, compared to pathogens that involve only one species. For example, *M. bovis* is found in multiple species and can result in significant economic losses when livestock are infected. Since *M. bovis* is emerging in badgers in the United Kingdom and France (7), the pathogen was included in Dutch targeted surveillance of badgers from 2012–2014 at the DWHC, but has not yet been included for wild boar and cervids. However, suspicious lesions found during necropsies of wild boar and cervids, i.e. during general surveillance, will be further investigated and samples sent to the WBVR for confirmation.

Vector-borne wildlife pathogens are also often associated with multiple animal species. Therefore, for some pathogens, studying the vector itself may be a more effective surveillance strategy than monitoring the pathogen in one species. Long-term studies have been carried out by the RIVM on *Ixodes ricinus* and the various pathogens carried by this tick, e.g. *Borrelia burgdorferi* s.l., *Anaplasma phagocytophilum*, *Neoehrlichia micstrensis*, *Rickettsia* spp. and *Babesia* spp. For other pathogens that may occur in *I. ricinus* and mosquitoes, short-term ad hoc studies have been conducted, e.g. for *B. miyamotoi*, *C. burnetii* and *Bartonella* spp., and arboviruses, respectively. Parts of these studies were carried out in collaboration with the Dutch National Centre for Monitoring of Vectors. Monitoring midges, the vectors for bluetongue virus and Schmallenberg virus, among others, is carried out by the WBVR in collaboration with international partners.

### Key features of current surveillance systems in the Netherlands

Key to wildlife disease surveillance programmes in the Netherlands is the close collaboration among the various institutes, which provides strong links between
wildlife health, human health, companion animal health and livestock health. This enables them to respond quickly to infectious disease signals from both the human and animal domains and to investigate possible links with wildlife. This collaboration is based on both legal and non-legal obligations, such as the obligations of the National Reference Laboratories and reporting OIE-listed diseases, but also largely depends on voluntary cooperation. One potential limitation is that the involvement of different institutes requires strong collaboration from all the partners to prevent institutes from working in isolation. Depending on this ongoing wildlife surveillance and its results, the institutes make direct contact with one another, often involving two or three institutes at the same time. To formally assess the risks of emerging zoonotic signals, including those from wildlife, an integrated human–veterinary risk analysis structure was implemented in 2011. The first link in the chain of this structure was the establishment of the national Signalling Forum Zoonoses (SOZ). This forum includes the main veterinary and public health institutes involved in surveillance and control of infectious diseases. This legal entity meets monthly and follows the public health infectious diseases control structure, with the additional involvement of the relevant veterinary institutes and authorities, including relevant stakeholders, in case the private agricultural sector needs to become involved. All signs of zoonotic disease that deviate from what is usually seen, including those in wildlife, are assessed, as well as their implications. In the SOZ, most of the institutes mentioned above are represented, further strengthening intersectoral collaboration. So, for example, when an increase in the prevalence of E. multilocularis was observed in the south of the Netherlands in 2013, the implications of this and any potential action were discussed in the forum, resulting in communications aimed at veterinarians and general practitioners in this part of the country. There are no strict guidelines on decision-making, and it is the responsibility of the partners of the SOZ to decide on any potential follow-up. When a notifiable animal disease is suspected, the NVWA, which includes the Dutch Veterinary Services, is contacted immediately and (European) legislation is then followed.

Collaboration between the institutes described above is crucially important; however, they also need to collaborate with related institutes that take an interest in wildlife from other (ecological) perspectives. Combining knowledge of pathogens in wildlife populations with knowledge of other aspects of wildlife populations, such as their numbers, distribution, and ecology, is vital when risk assessments for wildlife diseases must be performed. In the Netherlands, the DWHC is the primary partner, bridging the gap between disease knowledge and ecosystem knowledge by initiating close collaborations with diverse institutes that have ecological expertise. These can range from collaborative research projects to organising training for hunters in wildlife diseases and hygiene.

Another limitation to the involvement of multiple research institutes is that resources for wildlife surveillance must be divided among the institutes concerned, which complicates the re-allocation of resources when this proves necessary, e.g. in the case of an emerging disease. On the other hand, the involvement of expert institutes in various components of surveillance may also reduce costs, as surveillance can be incorporated into the other activities of the institutes.

The current budgets for targeted and long-term surveillance programmes may not be sufficient to respond to newly introduced pathogens, for instance, the need to test for new pathogens using stored samples or to take additional samples during post-mortem examination. To respond adequately to newly introduced pathogens, part of the surveillance budget must be allocated with some flexibility, alongside the continuing and more established surveillance programmes. When deciding on the budget for wildlife disease surveillance, the authors recommend that the effectiveness of such surveillance be balanced against its costs – a task which often depends on the context. For example, sometimes samples are taken from a species that is less valuable for pathogen detection but much easier to sample because it is already included in other surveillance programmes.

European situation

Wildlife diseases do not stop at borders. Thus, it is important for neighbouring countries to cooperate in the assessment of wildlife diseases and pathogens and to determine potential (future) threats and gaps in surveillance. In Europe, increasing numbers of research projects and wildlife disease surveillance programmes are being implemented, examining over 18,000 wild animals annually during general surveillance programmes and over 50,000 wild animals in the course of targeted surveillance (15). However, wildlife disease surveillance programmes can differ greatly between countries. European networks have been established to improve surveillance across borders and to harmonise surveillance activities and diagnostic methods. The European Wildlife Disease Association, the regional association under the umbrella of the global Wildlife Disease Association, provides a Web-based network to communicate new findings related to wildlife diseases and pathogens in Europe, thus acting as an early warning network (https://groups.google.com/forum/#!forum/ewda-network).
Various projects have also been undertaken over recent years to improve wildlife disease surveillance on a European scale, e.g. ‘WildTech’ and the project ‘harmonised Approaches in monitoring wildlife Population Health, And Ecology and Abundance’ (APHAEA). ‘WildTech’ was a project of the EU Seventh Framework Programme for Research and Technological Development, with the aim of developing new diagnostic methods for wildlife diseases. APHAEA was a project of the Coordination of European Research on Emerging and Major Infectious Diseases of Livestock (EMIDA), which was a European Research Area Network (ERA-NET) initiative. Its aim was to establish a European wildlife disease surveillance network that is capable of providing reliable estimates of the abundance of wildlife species, and of pathogen distribution in key wildlife species (www.aphaea.org). Those institutes involved in wildlife surveillance in the Netherlands have participated in these European initiatives, according to their expertise.

Acknowledgements

This overview was extracted from a position paper, written with the help of many people at various institutions. The authors would like to thank Wim van der Poel (WBVR), Jolianne Rijks (DWHC), Peter van Tulden (WBVR), Clazien de Vos (WBVR), Marieta Braks (RIVM), Hein Sprong (RIVM), and Chantal Reusken (RIVM, currently working at the Erasmus MC), for critically reading the manuscript. They would also like to acknowledge Ad Moen (GD), Olga Haenen (WBVR), Irene Pol (RIVM) and Judith van den Brand (Erasmus MC) for their comments on the manuscript and their contributions to the overview of wildlife disease surveillance in the Netherlands. This work was financed by the Netherlands Food and Consumer Product Safety Authority.

Conclusions

There is a pressing need for international awareness of wildlife disease surveillance programmes in different countries. Wildlife disease surveillance in the Netherlands is performed across various institutes, each of which has its own area of expertise. The involvement of multiple institutes in the surveillance of wildlife disease ensures the best use of the existing knowledge, available expertise and allocated funds, but requires close collaboration between these institutions. The overview of wildlife disease surveillance in the Netherlands presented here is intended as a starting-point, to facilitate both national and international collaboration.

Mise en œuvre de la surveillance des maladies de la faune sauvage aux Pays-Bas dans une perspective « Une seule santé »

M. Maas, A. Gröne, T. Kuiken, G. van Schaik, H.I.J. Roest & J.W.B. van der Giessen

Résumé

La surveillance exercée sur les maladies (émergentes) de la faune sauvage permet de réunir des données déterminantes, objectives et probantes sur la présence d’agents pathogènes importants pour la santé animale et/ou publique. La participation de plusieurs instituts de recherche dans les activités de surveillance des maladies de la faune sauvage permet de tirer le meilleur parti des connaissances et de l’expertise disponibles mais, dans certains cas, elle peut aussi se traduire par une complexité ou des difficultés supplémentaires qui compromettent l’intégration des composantes axées sur les maladies de la faune sauvage dans les programmes nationaux de surveillance. La collecte d’informations sur les efforts déployés au niveau national pour surveiller les maladies des animaux sauvages ainsi que sur les institutions chargées de cette
Aplicación de la vigilancia sanitaria de la fauna silvestre en los Países Bajos desde la óptica de «Una sola salud»

M. Maas, A. Gröne, T. Kuiken, G. van Schaik, H.I.J. Roest & J.W.B. van der Giessen

Resumen
La vigilancia de enfermedades (emergentes) de la fauna silvestre puede proporcionar importantes elementos de prueba objetivos sobre la circulación de patógenos de interés para la salud pública y/o veterinaria. La participación de numerosos establecimientos de investigación en estas actividades de vigilancia puede garantizar que se haga un uso idóneo de los conocimientos teóricos y técnicos existentes, pero a veces también complica o dificulta la integración en un programa nacional de las tareas de vigilancia de las enfermedades de la fauna silvestre. El hecho de repertoriar las actividades en la materia que se llevan a cabo en un país, incluidos los establecimientos donde tienen lugar, sienta las bases para que las autoridades e instancias de planificación de políticas puedan determinar las carencias y prioridades de los programas de vigilancia que ya tengan en marcha. Tras describir las actividades de vigilancia sanitaria de la fauna silvestre que se llevan a cabo en los Países Bajos, los autores recomiendan que los recursos para fines de vigilancia se asignen de manera flexible para que, además de costear las actividades ya en curso, sirvan para financiar otras labores de vigilancia selectiva que permitan detectar patógenos emergentes o recién introducidos en el país y responder debidamente a ellos. Para facilitar la colaboración internacional sería muy útil contar con estudios estructurados similares, que ofrezcan una visión de conjunto de la vigilancia sanitaria de la fauna silvestre en otros países.

Palabras clave
References


